

# Budget Review 2023-24

## City of Portland

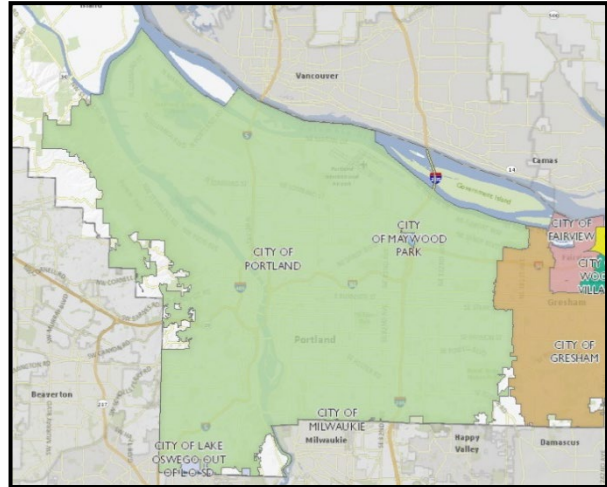


### BUDGET HIGHLIGHTS

- The total FY 2023-24 budget is \$7.1 billion, a -1% (\$92 million) decrease from the FY 2022-23 Revised budget.
- Revenue decreases are driven in part by debt proceeds falling by half (reduction of \$391 million); last year's budget included bond proceeds from sewer revenue bonds.
- The expenditure-only portion of the budget is \$4.2 billion, an increase of 2% (\$99 million) from the FY 2022-23 revised budget. Personnel service and capital outlay expenditures see the largest growth, at \$77 million and \$219 million respectively.
  - FTE increase by 54.41 FTE from the FY 22-23 Revised with Parks & Recreation and the Water Bureau seeing the largest increases; additional funding is in the budget for 43 police officers.
  - The large growth in capital costs (\$219 million) is mostly due to an increase of \$144 million in the Water Fund and \$52 million in the Sewer fund as revenue bond proceeds are spent down.
- The budget message highlights investments in this year's budget centered around the three priorities:
  - Public Safety: 45 FTE added, including 43 police officers (5.3 million); \$2.6 million for Rapid Response vehicles; \$1 million for East Precinct Stolen Vehicles Recovery Pilot Program; and support to Multnomah County District Attorney's office for increased capacity for theft investigation and prosecution (\$350,000).
  - Charter Change: \$2.5 million for implementation work in FY 23-24.
  - Economic Recovery & Livability: \$15.8 million for trash & graffiti, including removal of RVs; \$900,000 for small businesses and events; and \$43.3 million is allocated for shelter beds and the expansion of the Street Services Coordination Center to support unhoused residents.
- The city has described FY 24 as a "pinch year" for the General Fund. Declining pandemic relief dollars, coupled with accelerated expenditures due to new programs funded with one-time dollars, bring expenditures very close to total revenues. Returning tax dollars from tax increment districts closing in future years will once again widen the gap.
- This year and next fiscal year will see expiration of one-time funds, including \$143 million in American Rescue Plan act resources budgeted in the FY 2022-23 budget. The budget office estimates \$66 million in ongoing programs were funded with one-time dollars, a combination of General Fund carryover and ARP dollars over the last two years.
- The Approved budget includes a plan to freeze or reduce increases to city utility bills and other fees.
  - Combined water/sewer rate increases will be 4.9% for a typical single-family home.
  - Parking fees will increase by 20 cents.
  - System Development Charges will not increase this fiscal year.

## INTRODUCTION & BACKGROUND

The City of Portland serves an area of 146.6 square miles with a population of just over 635,000. After years of growth, the city has lost population the last two years, with a net decrease of 9,900 in 2021 and 8,300 in 2022, according to estimates from the U.S. Census Bureau. The city's boundaries extend into Clackamas and Washington Counties. The city is governed by a full-time, salaried council comprised of the mayor and four commissioners. All are elected at large to four-year terms on a non-partisan ballot. The mayor assigns bureaus to commissioners who then serve as bureau heads.



As a result of charter changes approved by voters in 2022, the form of government will be changing. Under the new governance structure, the city will hire a City Administrator to oversee the bureaus, and City Council will expand from five members to twelve members selected from four geographic districts. The city has convened various committees to establish the geographic districts and set compensation for the new council, and changes will be fully implemented in 2025.

The administrative service of the city is divided into six operational areas:

- Public Safety
- Parks, Recreation & Culture
- Public Utilities
- Transportation & Parking
- Legislative, Administration & Support Services
- Community Development

The city has two semi-autonomous commissions:

**Fire and Police Disability and Retirement Plan (FPD&R):** provides disability, death, and retirement benefits to firefighters and sworn police officers. The plan is unique in the nation, in that it is supported by a dedicated property tax levy. The city is obligated to levy the tax, limited to \$2.80 per thousand of real market valuation. The city covers fund shortfalls if levy revenue is inadequate.

**Prosper Portland:** the city's urban renewal and economic development agency, established by voters in 1958. Consists of five members appointed by the mayor, subject to approval of the council.

<b>City of Portland</b>	<b>2019-20</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-23</b>
Assessed Value in Billions	\$63.269	\$66.115	\$69.746	\$72.889
Real Market Value (M-5) in Billions	\$152.774	\$159.017	\$166.899	\$1780.529
Property Tax Rate Extended:				
Operations	\$4.5770	\$4.5770	\$4.5770	\$4.5770
Fire Police Disability & Retirement	\$2.6674	\$2.7580	\$3.0089	\$2.7281
Children's Initiative Local Option	\$0.4026	\$0.4026	\$1.2026	\$1.2026
Urban Renewal Special Levy	\$0.2108	\$0.2018	\$0.1961	\$0.1887
Debt Service	\$0.2357	\$0.4270	\$0.3820	\$0.3698
Total Property Tax Rate				
Measure 5 Loss	\$-27,409,852	\$-31,341,743	\$-47,320,018	\$-42,679,193
Number of Employees (FTE's)	6,787	6,781	7,010	7,201

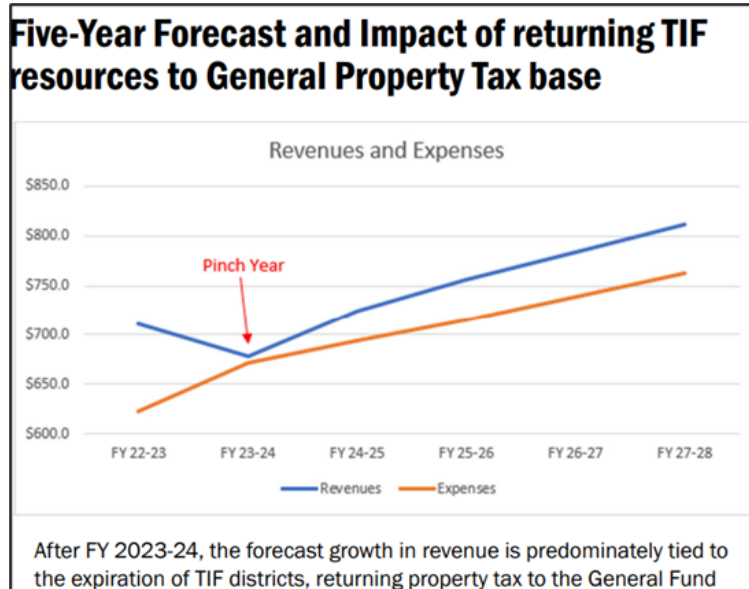
## BUDGET OVERVIEW

Total FY 2023-24 budget is \$7.1 billion, a 1% (\$92 million) decrease from the FY 23 revised budget. As noted above, the City of Portland is organized into six operating units. Most revenues are dedicated to particular purposes within those operating units. The city has 84 funds that segregate and track these dedicated revenues and their associated expenditures.

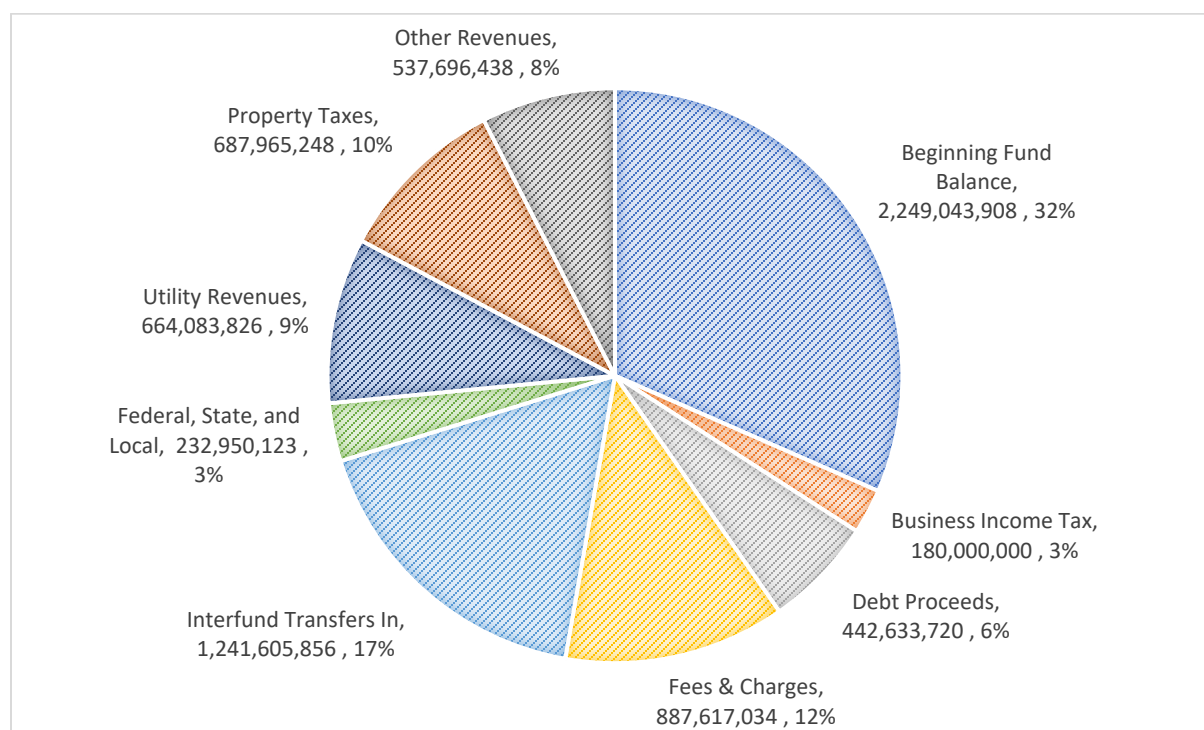
The bulk of city's flexible spending is in the General Fund, and the allocation of those discretionary dollars is typically the primary focus of the Mayor's Budget Message. This year, budget priorities include initiatives to reduce unsheltered homelessness by providing temporary safe alternative shelter sites and connecting individuals to resources by continued coordination with the Joint Office (housed in Multnomah County); continued efforts to combat gun violence, with increased funding for Portland Police Bureau's recruitment and 43 new sworn officer positions; and investments in maintaining the built environment through trash collection, graffiti abatement, and enforcement of derelict RVs. Additionally, investments are directed towards implementing the mandated Charter reform, which will bring changes to the local government structure.

Outside of the General Fund, the budget includes a plan to freeze or reduce planned increases to city utility bills and other fees. During budget conversations, the City Council discussed the impact of taxes and fees on area residents, and whether this is impacting people's desire to live and do business in Portland. In line with these conversations, several amendments were made to the Proposed budget (including by the mayor) to reduce or eliminate increases in fees for water, sewer, and parking. These amendments will impact the Portland Bureau of Transportation, the Portland Water Bureau, and the Portland Bureau of Environmental Services, potentially leading to staff layoffs and delays in infrastructure projects. The budget also includes a proposal to freeze increases to system development charges.

This year is described as a “pinch year” for the General Fund, meaning the gap between revenues and expenditures is temporarily very tight. Budget Office analysis found that one-time General fund appropriations of \$127 million in last year’s adopted budget and fall supplemental budget consisted of approximately \$66 million that contained ongoing liability (*March 7 Budget Work Session presentation*). Although some of these programs have since wrapped up, some programs with ongoing need were incorporated into the Approved budget. The increase in expenditures is not matched by similar growth in revenues, which see a dip as federal pandemic relief dollars decline; \$247 million of which was budgeted in FY 22-23. Although closing urban renewal (also described as tax increment financing) districts will be returning property tax dollars to the city incoming years, significant impacts will not occur until next fiscal year.



## RESOURCES

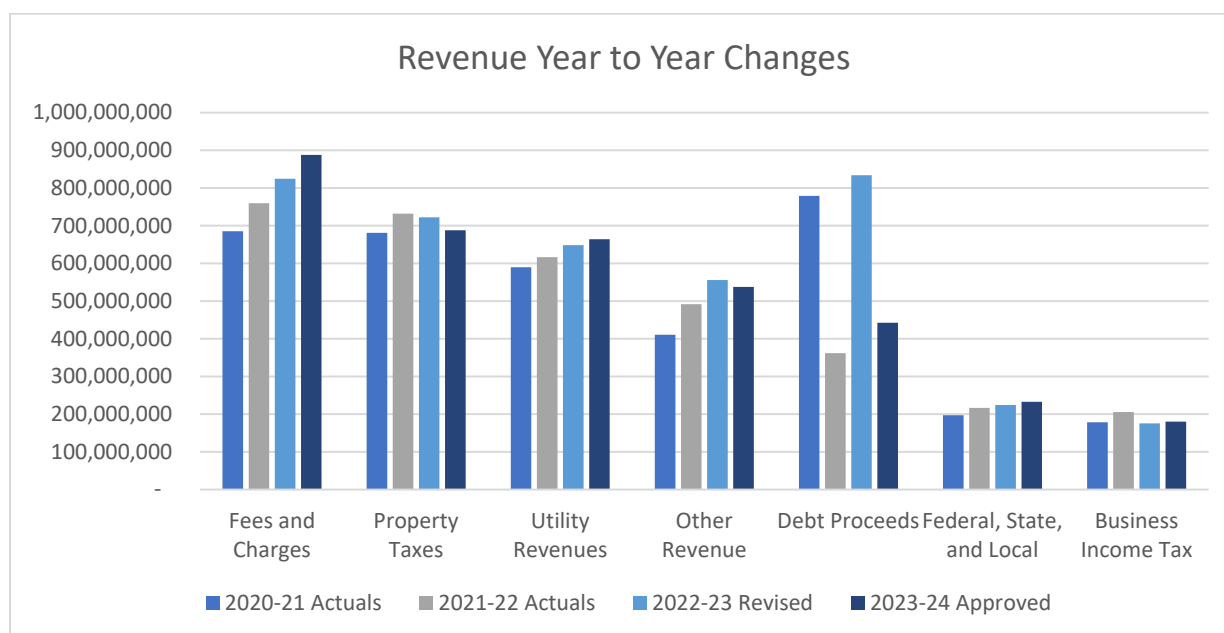


**Beginning fund balance**, a total of \$2.3 billion, increases 1% from the FY 2022-23 Revised budget. A third of the total budgeted beginning fund balance is found in three funds: the Sewer System Construction Fund (\$245 million, carryforward of bond proceeds from last fiscal year), PDX Clean Energy Community Benefits Fund (\$296 million, the fund continues to carry a high fund balance as revenues come in higher than

anticipated and funds are not spent down at an equivalent pace), and the Parks Capital Improvement Program Fund (\$205 million, mostly for future capital – the Parks capital plan totals \$214 million over the next 5 years).

**Interfund transfers** make up 17% of the budget at \$1.2 billion dollars. These internal transactions are for materials and services and fund-level cash transfers between funds when one city agency is providing services to another.

The primary sources of revenue for the city are fees and charges, property taxes, utility revenues, and other revenue. The largest increases occur in fees and charges, which grow by 8% (\$63 million) across 37 different funds. The largest **Fees and Charges** increases occur in the General fund (\$15 million – primarily driven by increased interagency fees and charges), the Citywide Obligations Reserve Fund (\$10 million – primarily driven by increased internal service charges), and the Transportation Operating Fund (\$10 million – increase of 20 cents to parking fees).



### Debt Proceeds

Debt proceeds decrease by 47% from the FY 22 revised budget, to a total of \$442 million. Last year's budget included debt proceeds for the sewer system construction fund, resulting in a large (\$426 million) bump up.

### Property Taxes

FY 2023-24 property taxes are budgeted at \$680 million for all levies, including urban renewal taxes, a decrease of 5% over the current year (does not include prior year taxes or payment in lieu of taxes). The decrease is driven solely by the reduction in budgeted tax increment financing (TIF) taxes. The Convention Center, South Park Blocks, Central Eastside, and Waterfront districts are closed and no longer receive property tax funds. The closure of these districts returns assessed value formerly earmarked for Prosper Portland managed economic development efforts to all property tax receiving districts in the closing TIF district areas urban renewal areas.

For the city, the retiring of TIF districts means money formerly earmarked for Prosper Portland and the Housing Bureau are returning the General Fund as a flexible source of revenue. The tradeoff is that overall the city will get less property tax dollars than if the TIF districts did not retire. This returning revenue has

been designated for specific purposes, leaving limited appropriations for other priorities. A FY 22-23 budget note directs 25% of total returning TIF resources expected in FY 24-25 be set aside for the Portland Housing Bureau, and another 25% to Prosper Portland. \$4 million was set aside for Portland Harbor remediation work.

CITY OF PORTLAND PROPERTY TAX REVENUE					
	2020-21 Actuals	2021-22 Actuals	2022-23 Revised	2023-24 Approved	% Change
Permanent Rate	623,850,302	629,901,482	618,492,506	577,877,575	-7%
Local Option Levies	21,834,490	67,125,433	69,228,396	72,028,848	4%
GO Bond Debt	27,406,367	26,727,569	26,920,835	30,568,723	14%
<b>Grand Total</b>	<b>673,091,159</b>	<b>723,754,484</b>	<b>714,641,737</b>	<b>680,475,146</b>	<b>-5%</b>

#### FY 23-24 Tax Rates and Taxes to be Levied

Permanent Rate:	\$4.5770 per \$1,000 of assessed value
Parks Local Option Levy:	\$0.8000 per \$1,000 of assessed value
Children's Levy:	\$0.4026 per \$1,000 of assessed value
General Obligation Bonds:	\$31,883,178
Fire and Police Disability and Retirement Fund:	\$210,018,597

The chart below shows budgeted property taxes by fund. *(The totals vary from the chart above because it includes payments in lieu of property taxes and prior year taxes, a total of \$7.5 million).* Non-urban renewal taxes see an 8% increase, driven by additional General Fund permanent rate taxes of \$27 million. The Fire & Police Disability & Retirement fund sees an increase of \$10 million as debt service payments increase. Local option levies (Parks and Children's) increase by \$2.8 million, and GO bond debt by \$3.7 million.

City of Portland				
Budgeted Property Taxes by Fund				
	2020-21 Actual	2021-22 Actual	2022-23 Revised Bgt	2023-24 Approved Bgt
General Fund	280,275,616	296,349,286	304,456,051	331,926,450
Fire & Police Disability & Retirement	168,308,393	194,147,020	183,485,461	193,701,162
Urban Renewal - All Funds	182,756,577	147,278,470	137,933,200	59,416,703
Parks Local Option Levy Fund	-	44,687,419	46,239,576	47,900,000
Bonded Debt Interest & Sinking Fund	27,581,924	26,990,923	26,970,835	30,618,723
Children's Investment Fund	22,076,028	22,685,695	23,250,196	24,402,210
<b>Total</b>	<b>680,998,539</b>	<b>732,138,813</b>	<b>722,335,319</b>	<b>687,965,248</b>

#### Other Revenues

The city has a myriad of sources that make up the category "other revenues". Highlights include:

- **Grants** - \$252 million, 19% decrease from current year. The largest decreases are in the Grants Fund (\$60 million decrease from current year). Federal and state grants reside here, and decreases are expected as one-time federal pandemic relief funds dry up.
- **Portland Clean Energy Fund** - \$100 million, 10% increase due to continuing strong returns from the Clean Energy Surcharge.

- **Transient Lodging Tax (TLT)** - \$64 million, 24% increase over revised budget as tourism continues to improve. FY 24's budgeted TLT numbers are \$12.4 million higher than pre-pandemic revenues collected in FY 19-20 and a 458% increase over FY 21 actuals.
- **Portland Arts Tax** - \$13 million, -3% decrease (\$400,000). 2022 actuals showed a \$850,000 decrease from the prior year.

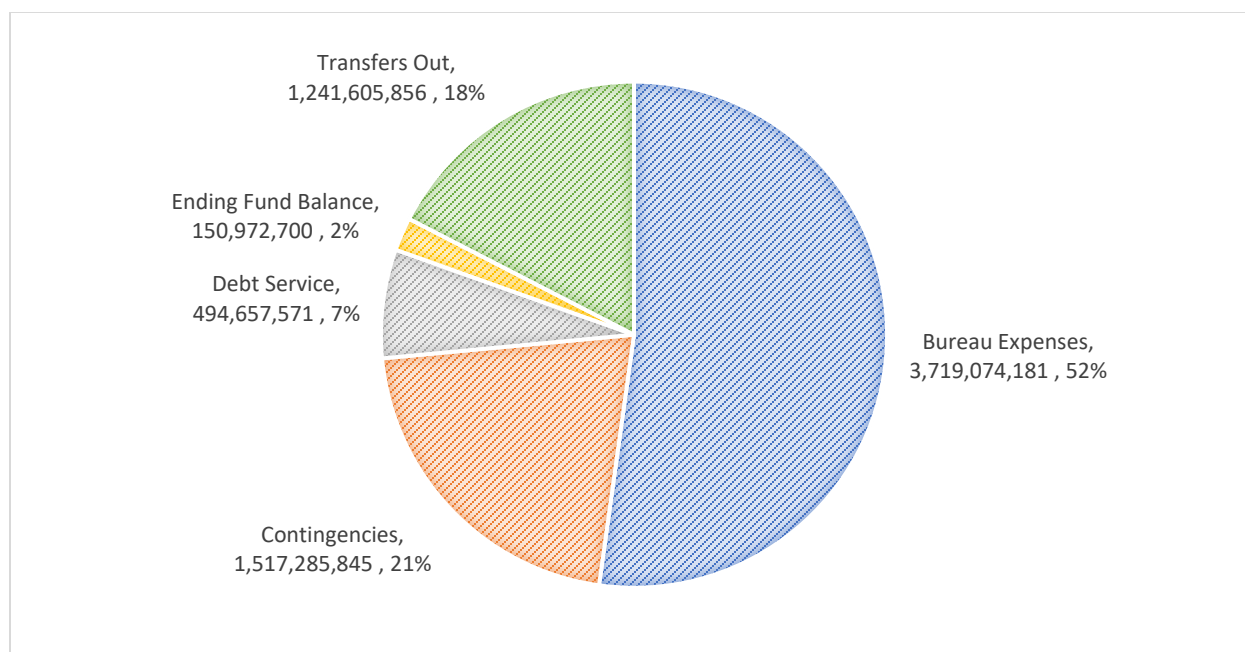
### Utility Revenue

Utility revenues increase by 2% in FY 24 to a total of \$664 million. The Proposed budget included rate increase for utilities, and Council amended the Approved budget to assume lower rate increases. The City Council typically votes on final rate increases in late May, with changes to take effect July 1.

Overall, **Intergovernmental Revenues** increase by \$8.7 million (4%), mainly due to increased revenue in the Parks Capital Improvement Program (\$6.7 million, local share dollars from Metro) and the Tax Increment Financing Reimbursement Fund (\$7 million). Federal pandemic relief dollars received by the district, along with other Federal and State grants, are budgeted as grants in the Grants Fund and are not reflected in the intergovernmental category.

**Business Income Tax** increased by 3%. The \$4.5 million increase is due to stronger than expected returns, as the recession predicted by many local economists has not yet come to pass. This increase is considerably less than the \$27 million increase in last year's budget.

## REQUIREMENTS



The total budget is \$7.1 billion, which includes requirements for reserves/ending fund balance, fund transfers, and contingencies. The largest categories of expenditures are in materials & services (\$1.9 billion) and personnel (\$1.2 billion).



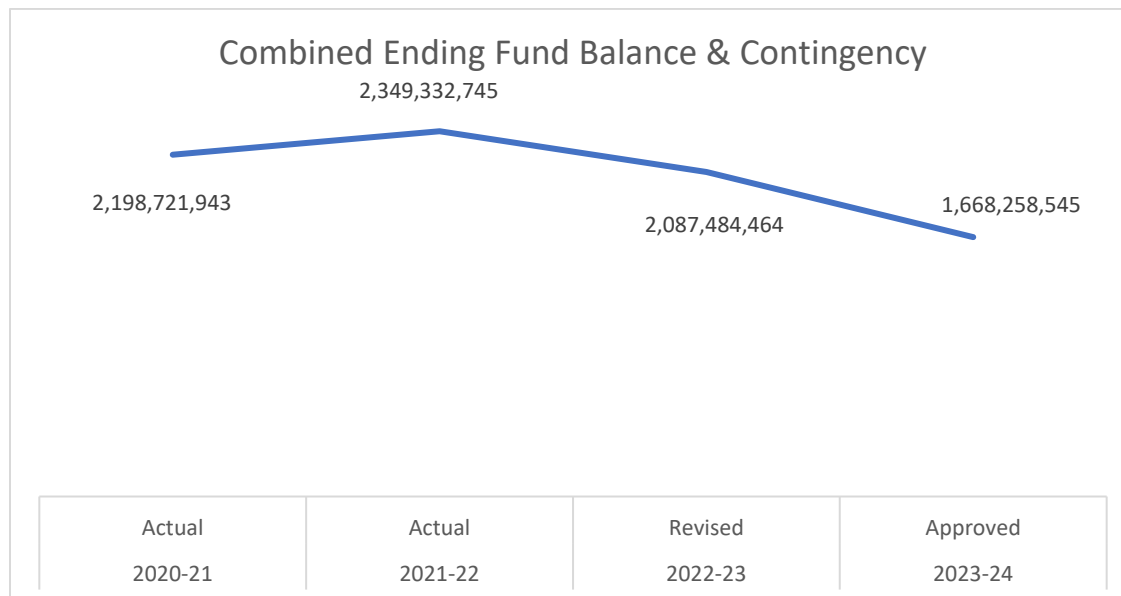
## CITY OF PORTLAND REQUIREMENTS BY OBJECT

	2020-21 Actual	2021-22 Actual	2022-23 Revised	2023-24 Approved	% Change
Personnel Services	872,860,711	919,848,032	1,087,892,926	1,164,932,843	7%
Materials & Services	1,309,258,668	1,338,223,118	1,958,791,031	1,900,577,211	-3%
Capital Outlay	216,689,499	242,264,554	433,994,837	653,564,127	51%
Debt Service	861,934,031	733,765,632	633,720,342	494,657,571	-22%
Fund Transfers	670,538,428	783,632,278	1,014,353,207	1,241,605,856	22%
Contingencies	-	-	1,664,839,732	1,517,285,845	-9%
Ending Fund Balance	2,198,721,943	2,349,332,745	422,644,732	150,972,700	-64%
<b>TOTAL REQUIREMENTS</b>	<b>6,130,003,281</b>	<b>6,367,066,358</b>	<b>7,216,236,807</b>	<b>7,123,596,153</b>	<b>-1%</b>

The expenditure-only portion of the budget is \$4.2 billion, an increase of 2% (\$99 million) from the FY 23 revised budget. Personnel service costs and capital outlay costs see the largest percentage growth in the budget, at 7% and 51% respectively. The large growth in capital costs (\$219 million) is mostly due to an increase of \$144 million in the Water Fund and \$52 million in the Sewer fund as revenue bond proceeds are spent down.

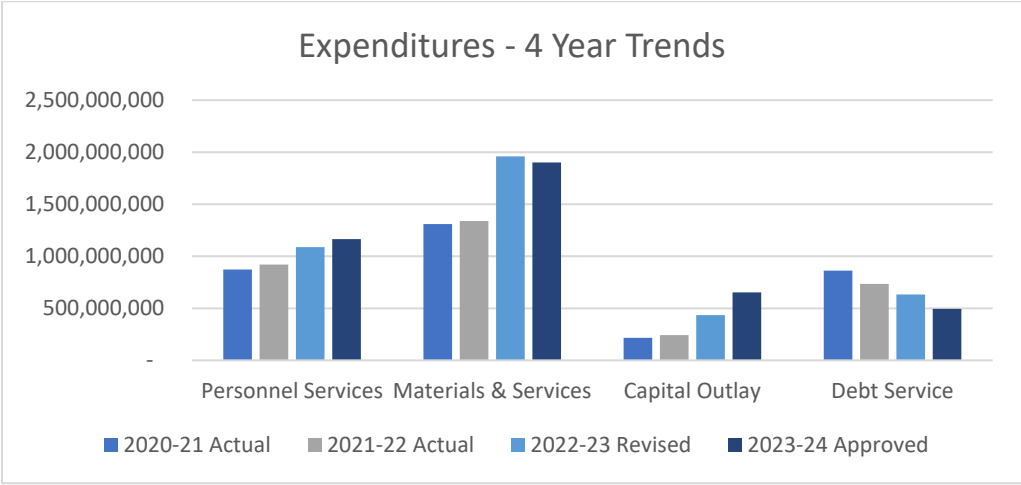
### Fund Balance

The city does not normally spend down its contingency, so the contingency budget is combined with ending fund balance to evaluate trends. That combination shows a decrease in fund balance from FY 23 to FY 24 of 20%, for a total of \$1.7 billion. The majority of this decrease is due to spending down of revenue bond proceeds for construction projects, with half of the decrease attributed to a \$211 million reduction in the Sewer System Construction Fund.



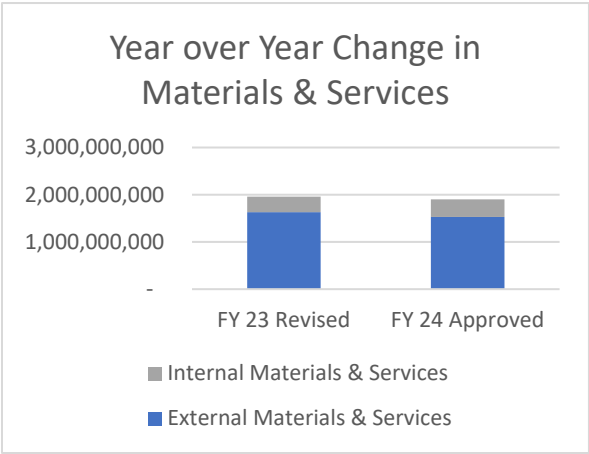


Expenditures



The total **Personnel Services** budget is \$1.2 billion, a \$77 million (7%) increase over the estimated current year costs. FTE increase by 54.41 FTE from the FY 22-23 Revised with Parks & Recreation and the Water Bureau seeing the largest increases; additionally, 43 police officer FTE formerly unfunded are provided funding in this budget. A full chart showing FTE changes is attached at the end of this review. The General Fund sees the largest year over year increases in personnel costs (accounting for over half of net Personnel Services increases) as FTE are added in a number of General Fund programs (*Budget Highlights by Function* section for more on positions added).

**Materials & Services** (M&S) total \$1.9 billion and decrease by 3% from FY 23. The budget divides materials & services into external and internal M&S – the primary source of the decrease is in external M&S, which sees an overall decrease of \$86 million. Primary impacted funds are the Grants Fund, as decreasing federal funds result in less spending, and the Special Finance and Revenue Source Fund (pass-through fund for urban renewal bond proceeds) as TIF districts close and less work is done in urban renewal areas.



The **Capital Outlay** budget is \$654 million, with the majority budgeted in utility and transportation funds:

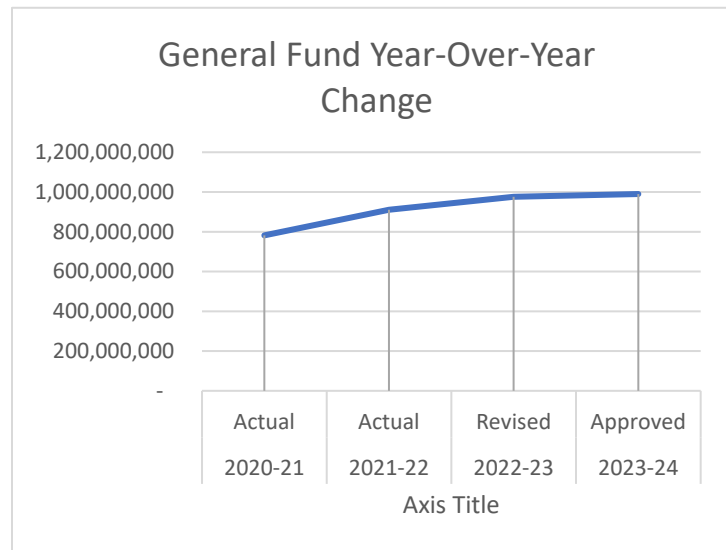
CAPITAL OUTLAY BY FUND	FY 24 Approved
Sewer System Operating Fund	233,411,908
Water Fund	210,722,000
Transportation Operating Fund	92,378,768
Parks Capital Improvement Program Fund	33,368,504
Grants Fund	31,330,920
Facilities Services Operating Fund	21,791,537
City Fleet Operating Fund	20,711,523
Other Funds	9,848,967
Total	653,564,127

Capital outlay increases by 51% (\$219 million) from FY 23. Increases are primarily for projects related to the City's sewer and water systems. The budget document does not provide detailed specifics on budgeted projects, but construction project updates are available on the city's website: [Capital Projects Website | The City of Portland, Oregon \(portlandoregon.gov\)](#).

**Debt Service** decreases by 22% to \$495 million for FY 24, an overall decrease of \$139 million. Decreases are driven by debt service for sewer revenue bonds being reduced in the FY 24 budget and the removal of a previously budgeted inter-fund loan payback in the Grants Fund of \$50 million.

## GENERAL FUND

The General Fund is the largest of the city's funds at \$990 million in FY 24, an increase of \$14 million (1% increase). The General Fund receives the largest share of property taxes of all city funds. Other funding sources include utility license fees, business license fees, transient lodging taxes, state shared revenues (from cigarette and liquor taxes), interest income, and miscellaneous revenues and beginning cash balances. The General Fund is comprised largely of discretionary funds that the Mayor and City Council can allocate to any area. General fund dollars are used to support city services such as police, fire and parks, as well as planning, community development and administrative support services.

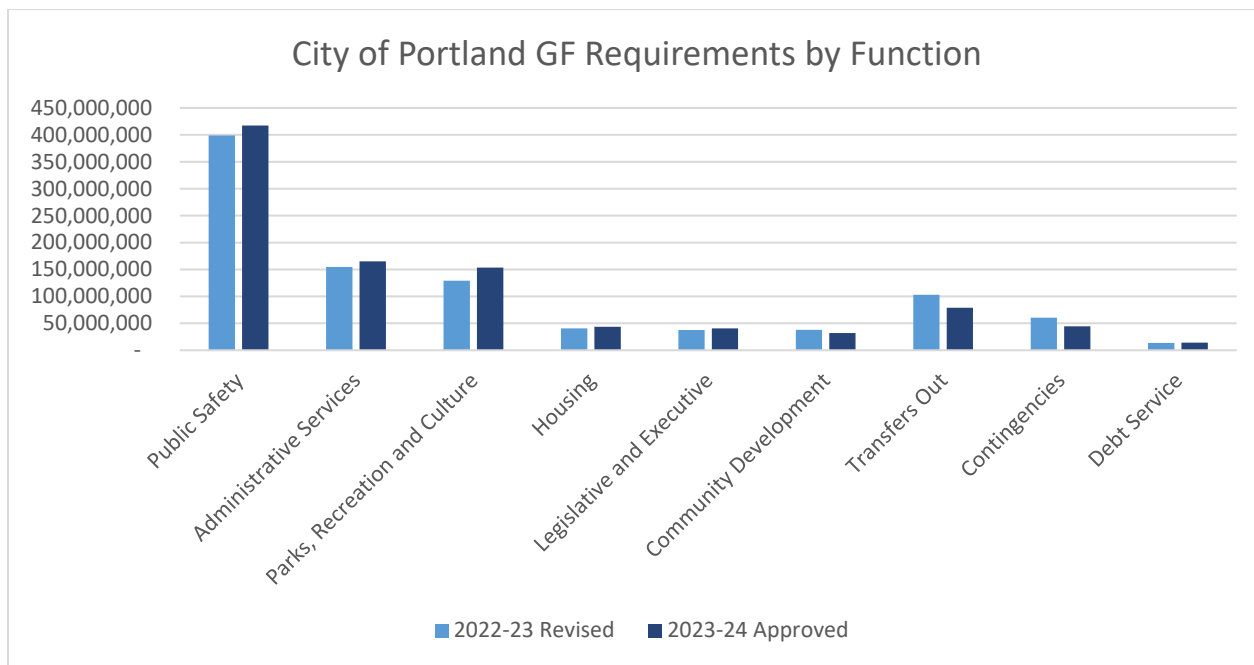


CITY OF PORTLAND GENERAL FUND RESOURCES					
	2020-21 Actual	2021-22 Actual	2022-23 Revised	2023-24 Approved	% Change
Beginning Fund Balance	70,766,904	102,632,470	161,964,850	95,464,168	-41%
Debt Proceeds	6,251,146	1,589,355	-	-	0%
Fees and Charges	153,306,877	167,549,403	180,438,372	195,382,707	8%
Intergovernmental Revenue	45,909,960	52,641,449	43,876,616	45,658,170	4%
Other Income	3,927,416	5,004,120	4,303,267	4,657,167	8%
Other Taxes	182,990,815	231,619,865	200,438,143	214,057,000	7%
Property Taxes	280,275,616	296,349,286	304,456,051	331,926,450	9%
Transfers In	38,480,367	53,288,219	80,356,719	102,668,484	28%
Utilities	17,194	12,231	10,000	5,000	-50%
<b>TOTAL FUND RESOURCES</b>	<b>781,926,296</b>	<b>910,686,399</b>	<b>975,844,018</b>	<b>989,819,146</b>	<b>1%</b>

Permanent property tax rate funds come into the General Fund and see an increase as TIF districts close and assessed value growth returns to districts. A fund balance decline of \$66 million is largely associated with one-time general funds last year due to business license tax coming in higher than forecast.

## GENERAL FUND REQUIREMENTS

CITY OF PORTLAND GENERAL FUND REQUIREMENTS					
	2020-21	2021-22	2022-23	2023-24	%
	Actual	Actual	Revised	Approved	Change
Bureau Expenses	613,728,911	643,328,611	798,981,333	852,316,097	7%
Debt Service	12,499,365	13,022,109	13,480,019	14,040,985	4%
Transfers Out	53,065,554	92,373,303	102,938,298	78,964,505	-23%
Contingencies	-	-	60,444,368	44,497,559	-26%
Ending Fund Balance	102,632,470	161,962,374	-	-	-
<b>TOTAL REQUIREMENTS</b>	<b>781,926,300</b>	<b>910,686,398</b>	<b>975,844,018</b>	<b>989,819,146</b>	<b>1%</b>



General Fund expenditures (does not include ending fund balance, contingencies, or transfers) totals \$866 million for FY 24, of which approximately \$614 million (71%) goes to police, fire and rescue, parks, and to fund the Joint Office Homeless Services. Contingency decreases by \$16 million fewer policy set-asides were included in this year's contingency budget. The city has a General Reserve Fund that serves as a backstop for the General Fund if needed.

### Expenditures by Bureau

The largest budgetary shifts this year occur in Parks and Recreation (increase of \$24 million) and the Office of Management and Finance (increase of \$23 million). The Portland Police Bureau grows by nearly \$20 million in overall expenditures. Highlights of added programming are described in the *Budget Highlight by Function* section below.

Three bureaus see reductions from FY 23 Revised to FY 24 Approved, with the largest decrease in Special Appropriations (SA) and Prosper Portland. SA is the bureaucratic home for expenditures not intended to be specific to a bureau or provide citywide benefits and the majority of allocations are for grants to community organizations. Special Appropriations received \$17.4 million in one-time general fund expenditures for various projects in 22-23, and sees a decline of \$13 million for FY 24. Prosper Portland changes will be covered in the Prosper review, and are related to declining TIF revenues.

## CITY OF PORTLAND BUREAU EXPENDITURES - YEAR OVER YEAR CHANGE

	FY 23 Revised	FY 24 Approved	Difference	% Change
Portland Police Bureau	232,000,606	251,677,480	19,676,874	8%
Portland Fire & Rescue	161,730,583	160,102,304	(1,628,279)	-1%
Portland Parks & Recreation	129,143,287	153,546,622	24,403,335	19%
Office of Management & Finance	100,403,491	122,865,639	22,462,148	22%
Portland Housing Bureau	40,736,492	43,567,998	2,831,506	7%
Bureau of Planning & Sustainability	18,720,127	22,540,224	3,820,097	20%
Office of the City Attorney	19,219,679	21,041,799	1,822,120	9%
Special Appropriations	29,701,840	16,480,722	(13,221,118)	-45%
Office of the City Auditor	9,573,167	10,277,762	704,595	7%
Prosper Portland	19,119,625	9,394,514	(9,725,111)	-51%
Total Other Bureaus	38,632,436	40,821,033	2,188,597	6%
<b>TOTAL</b>	<b>798,981,333</b>	<b>852,316,097</b>	<b>53,334,764</b>	<b>7%</b>

## BUDGET HIGHLIGHTS BY FUNCTION

The size of the city budget and the scope of budgetary changes from year to year are significant. What follows is a summary of some factors influencing budgetary changes in the major function areas, but is by no means an inclusive list:

### Parks & Recreation

- \$10.2 million in new levy funding to support parks and recreation (\$4.2M), asset management (\$2.1M), land management (\$1.7M), urban forestry (\$1.5M), and operations and strategy (\$650K).
- This funding adds 23.75 FTE to support the above work.
- \$6.6 million from Metro local share revenue is budgeted for FY 24 on a variety of capital projects. The city estimates local share from the 2019 Metro Parks & Nature bond will provide up to \$31.8 million over coming years.

### Central Services

- Ongoing resources are used to convert a number of formerly limited term positions (some formerly funded with federal dollars or one-time general fund dollars) in the Office of Management and Finance. Some of the largest conversions include: additional positions in Class Comp, Leave, and Labor Relations (\$968,000, total of 6 FTE), Workforce Recruitment and Training (\$937,000, 6.0 FTE), Revenue Collection Program (\$851,000, 6.0 FTE), and Class/Comp (\$490,000, 3 FTE).
- \$14.5 million for trash abatement, \$3.7 million one-time dollars for lighting installation, graffiti removal, dumpster days and emergency lighting needs.
- \$7.6 million to enable the Impact Reduction Program to continue with campsite clean ups.
- \$6.5 million to fund the city's portion of Justice Center upgrades – city is legally responsible for 41.8% of capital costs. More resources in the future are likely to be required.
- \$2.4 million for EV infrastructure.
- \$950K for hybrid meeting support and security cameras.

### Community Safety

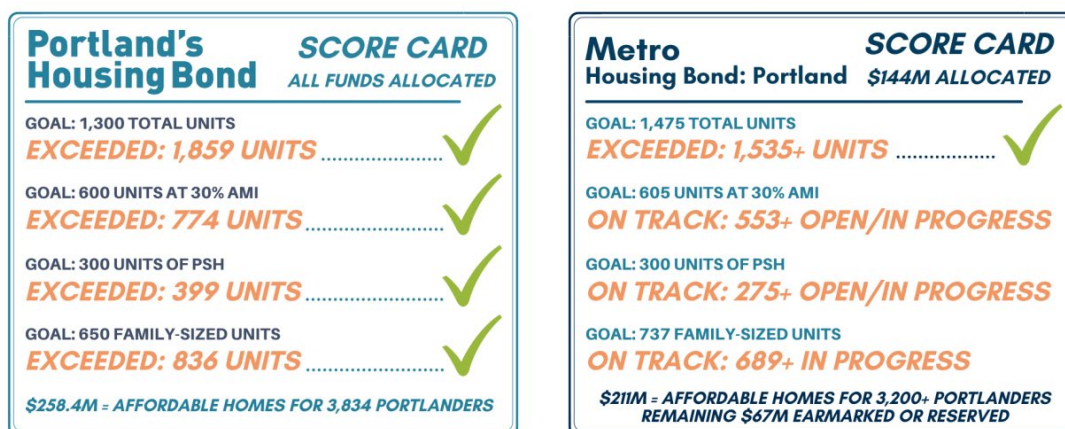
- \$5.3 million for 45 FTE, 43 will be police officers, increasing sworn officers from 882 to 839.
- \$1 million for Stolen Vehicle Recovery Operations (expands on existing pilot; extends for 1 year).
- \$2.7 million to create and implement body-worn camera program (last year added \$695,000/6.0 FTE for this work).

- \$2.6 million to restore one year of funding for Rapid Response Vehicles (smaller vehicles for the Portland Fire Bureau to respond to calls that don't require a fire truck).
- \$2.6 million in one-time resources from a class-action lawsuit settlement to support Portland Street Response which sees declining Recreational Cannabis Tax resources needing backfill.
- \$350,000 for additional staff at Multnomah County District Attorney's office focused on investigating and prosecuting retail and vehicle theft.

### Housing & Homelessness

The Housing Bureau budget totals \$327 million for FY 24. The majority of funds in the Housing bureau budget continue to fund multi-family affordable housing projects using Metro GO bond (\$82 million) and Portland GO bond (\$63 million) dollars. A portion of returning TIF funding and the construction excise tax (\$80 million) also contribute.

## Housing Bond Production



In addition to affordable housing, the city provides support to people experiencing homelessness. The city and Multnomah County jointly fund the Joint Office of Homeless Services. The office is housed in the county and the city sends supporting dollars each year per an intergovernmental agreement. (City Council voted to extend this agreement for an additional year to allow both parties more time to negotiate a new agreement). The Joint Office funds are budgeted in three programs at the city:

- **Safety Off the Streets - \$22 million** - General Fund dollars for adult shelter programs
- **Safety On the Streets - \$6.5 million** - General Fund dollars for day center and outreach programs
- **Specialized Housing - \$6.2 million** - Specialized transitional and permanent housing programs to support people living with disabling conditions (chronic health conditions, substance use disorders, mental health conditions, physical abilities) funded with General Fund, Recreational Cannabis Tax funds, and federal dollars.

The approved budget also includes \$8.9 million in one-time general fund dollars to be transferred to the Joint Office.

### Transportation

The Portland Bureau of Transportation is facing a fiscal crisis with a projected deficit of \$60.7 million over five years. The Transportation bureau reduced 16 FTE and \$6.3 million in programs to help address an ongoing deficit between revenues and expenditures. Much of this is attributed to reduced parking revenue

since the start of the pandemic. The bureau has proposed new program cuts to address immediate shortfalls, this is in addition to other cuts made in recent years. Reserve funds are dwindling as the district spends them down. The city's budget incorporates a 20-cent increase to parking fees (initially 40 cents in the Mayor's Proposed budget; the proposed transportation budget was reduced by \$4.1 million as a result of the amendment). Ending fund balance/contingency in the Transportation Operating Fund is cut by over half from last year, with a projected fund balance of \$68 million at the end of FY 24 (21% of total yearly expenditures).

### **Water & BES**

The Water and Environmental Services Bureaus requested rate increases to address inflation costs, and after much debate, council voted to approve the budget with a combined water and sewer rate hike of 4.9% for a typical single-family unit (originally proposed at 6.59%). The council also approved a one-year freeze on system development charge increases, resulting in reductions of \$1.4 million in the Portland Parks and Recreation budget, \$400,000 for the Portland Bureau of Transportation, and \$1 million to the Portland Water Bureau and Bureau of Environmental Services from the Proposed budget.

## **OTHER SIGNIFICANT BUDGET AREAS**

### **Charter Change**

Charter changes include the establishment of a City Administrator, expansion of the City Council from five members to twelve members divided into four districts, and the implementation of ranked-choice voting for city elections. The transition to the new structure will have budget impacts, and FY 24 sees the following additions: \$2.5 million for staffing support and consultant costs, \$1.2 million for facilities and technology improvements to accommodate offices for the Mayor, City administrator, and 12 councilors. In FY 23 \$4.4 million was budgeted for staffing and contracting related to charter change.

### **Recreational Cannabis Tax**

The cannabis industry is experiencing a drop in demand and excess supply, leading to a decline in sales and prices. As a result, the city's Recreational Cannabis Fund is expected to see a reduction of ongoing revenue and a budget note directs the city's Budget Office to develop a reserve policy to mitigate future funding disruptions. The city's Recreational Cannabis Tax Fund is currently forecasted to decline by 5% from the December 2022 forecast, and budgeted tax revenues in the fund are declining by \$1.1 million. Programs receiving funds (Civic Life, Portland Street Response, Transportation, and Prosper Portland, among others) will be further impacted if revenues do not improve.

### **Clean Energy Fund**

The Portland Clean Energy Initiative passed in November 2018. Voters approved Measure 2-201 to invest in community-led projects and programs to reduce greenhouse gas emissions in ways that support economic and social benefits. Revenue comes from a one percent Large Retailer business surcharge. Revenues have been significantly higher than anticipated, and in October, the council made changes to the program to broaden spending – PCEF can now contract with city agencies and for-profit enterprises, not just grants to non-profits. The city committed \$40 million to plant more trees in Portland in partnership with the Parks Bureau and \$60 million to provide energy efficiency improvements in low-income housing with the Housing Bureau. Tax revenue is budgeted to grow by \$10 million in FY 24. July 1, 2023 fund balance is estimated at nearly \$300 million. The fund is budgeting \$87 million in expenses and includes \$12.7 million for project costs and staffing for multi-family affordable housing projects energy efficiency improvements. In March, Council introduced a [preliminary Climate Investment Plan](#) that provides specifics on spending categories over the next five years; the city is accepting comments on this draft through June 2, 2023.

## DEBT STATUS

The city did not provide a consolidated debt service report in the budget; however, the city publishes an annual debt report that includes specific details on all the city's debt: [Annual Debt Reports | The City of Portland, Oregon \(portlandoregon.gov\)](#); there is not yet an updated report for FY 2022.

The City of Portland issues debt for a variety of purposes and routinely refinances existing debt to secure better interest rates. In addition to debt issued for its own purposes, the city issues all of the debt for urban renewal projects that are then transferred to PDC.

## OUTSTANDING DEBT

The chart below compares the outstanding debt as June 30 of each year. The estimates for June 30, 2023 exclude any additional, unscheduled principal payments and any new debt and/or refinancing that may have occurred during the year.

City of Portland	6/30/2022	6/30/2023 Est
GO Bonds	268,350,000	248,400,000
Limited Tax GO / Full Faith & Credit	373,234,073	347,767,765
Revenue Bonds	1,973,245,000	1,823,335,000
Improvement Bonds	28,280,000	27,070,000
PERS Bonds	39,683,346	33,338,171
Urban Renewal Tax Increment Bonds	133,168,319	91,330,473
Loans	6,514,518	5,063,616
<b>Total Debt Outstanding</b>	<b>3,084,437,544</b>	<b>2,576,305,025</b>

## BUDGETED DEBT SERVICE

Of the city's 84 funds, 41 have debt service expenditures in the FY 24 Budget. The largest expenditures of debt service are in the Sewer and Water debt funds, which have had large issuances of revenue bonds in recent years. Debt service on the city's general obligation debt is budgeted in in the Bonded Debt Interest and Sinking Fund, details on this fund below:

### DETAIL OF GENERAL OBLIGATION DEBT SERVICE FUND

#### RESOURCES:

Beginning Fund Balance	1,217,819	1,780,886	800,000	1,300,000	62.5%
GO Debt Property Taxes	27,406,367	26,727,569	26,920,835	30,568,723	13.6%
Prior Years Property Taxes	175,557	263,355	50,000	50,000	0.0%
Interfund Transfers In	0	6,402	7	0	-100.0%
Interest on Investments	115,704	84,066	20,000	20,000	0.0%
<b>TOTAL FUND RESOURCES</b>	<b>28,915,447</b>	<b>28,862,277</b>	<b>27,790,842</b>	<b>31,938,723</b>	<b>14.9%</b>

#### REQUIREMENTS:

Debt Service	27,134,562	26,815,146	26,990,842	31,138,723	15.4%
Ending Fund Balance	1,780,886	2,047,131	800,000	800,000	0.0%
<b>TOTAL FUND RESOURCES</b>	<b>28,915,448</b>	<b>28,862,277</b>	<b>27,790,842</b>	<b>31,938,723</b>	<b>14.9%</b>



## BUDGET PROCESS & COMPLIANCE

Yes	No	Compliance Issue
X		Did the district meet publication requirements?
X		Do resources equal requirements in every fund?
X		Does the G.O. Debt Service Fund show only principal and interest payments?
X		Are contingencies shown only in operating funds?
X		Did the budget committee approve the budget?
X		Did the budget committee set the levy?
X		Does the audit show the district was in compliance with budget law?

### LOCAL BUDGET LAW COMPLIANCE

The FY 2023-24 Budget is in substantial compliance with local budget law. Estimates were judged to be reasonable for the purpose shown.

The Cannabis Recreation Fund shows a budgeted negative resource in the Revised FY 2022-23 budget, which is counter to Department of Revenue administrative rules (OAR 150-294-0380). City of Portland staff are aware of the error and will be correcting it prior to adopting the budget, and as such staff is not suggesting a recommendation on this issue.

The audit report for FY 2021-22 notes no exceptions.

### CERTIFICATION LETTER RECOMMENDATIONS & OBJECTIONS

TSCC staff notes no deficiencies in the district's FY 2023-24 budget development process, and we recommend the Certification Letter contain no recommendations or objections.

## Appendix A – City of Portland FTE Changes Chart

Bureau Name	2020-21 Actuals	2021-22 Actuals	2022-23 Revised Budget	2023-24 Proposed- V54	2023-24 Approved - V55	Change from Revised to Approved
Office of the City Attorney	72.9	77.3	82.8	87.8	87.8	5
Office of the City Auditor	51	51	38	38	38	0
City Budget Office	16	17	22	21	21	-1
Office for Community Technology	11	12	0	0	0	0
Portland Children's Levy	6.8	5.9	6.8	6.8	6.8	0
Bureau of Fire & Police Disability & Retirement	17	17	18	18	18	0
Bureau of Development Services	399.8	397.8	415.8	428.8	428.8	13
Bureau of Emergency Communications	156.5	164.5	170.9	170.9	170.9	0
Portland Bureau of Emergency Management	23.9	22	27.9	25.46	25.46	-2.44
Bureau of Environmental Services	626	628	645	667	667	22
Portland Fire & Rescue	734.8	732.25	822.9	824.9	824.9	2
Office of Government Relations	12	14	14	14	14	0
Portland Housing Bureau	81	81	79.9	82	82	2.1
Independent Review	0	0	14	14	14	0
Office of Management & Finance	799.91	827.11	948	944	944	-4
Office of the Mayor	18.5	18.5	21	21	21	0
Office of Community and Civic Life	54.83	53.83	44.6	28.6	28.6	-16
Office of Equity & Human Rights	20	21	21	18	18	-3
Commissioner of Public Affairs	8	8	8	8	8	0
Portland Parks & Recreation	605.6	654.6	750.53	776.28	776.28	25.75
Portland Police Bureau	1,213.9	1,229.9	1,211.9	1,212.9	1,212.9	1
Bureau of Planning & Sustainability	110.7	105.5	138.7	134.7	134.7	-4
Commissioner of Public Safety	8	8	8	8	8	0
Commissioner of Public Utilities	8	8	10	8	8	-2
Commissioner of Public Works	8	8	12	8	8	-4
Special Appropriations	10.6	11.6	11	18	18	7
Portland Bureau of Transportation	1,075.27	1,021.7	1,061.9	1,043.9	1,043.9	-18
Portland Water Bureau	630.7	626.55	639.7	670.7	670.7	31
<b>Sum:</b>	<b>6,780.71</b>	<b>6,822.04</b>	<b>7,244.33</b>	<b>7,298.74</b>	<b>7,298.74</b>	<b>54.41</b>

*Note – the chart above shows an increase of 1 FTE in the Police Bureau, while the Mayor's Budget Message highlights the add of 43 FTE police officers. The City's Budget Office explains the unique scenario:*

"The positions became "unfunded" in the FY 2022-23 Adopted Budget which reallocated resources from the salaries of 43.0 vacant Police Officers to fund 32.0 non-sworn FTE in the Police Bureau to address critical operational needs, including backgrounding, investigative, and forensic support. The request to realign funds from officer salaries to non-sworn positions was brought forward by the Police Bureau as part of their FY 2022-23 Requested Budget. A Budget Note in the FY 2022-23 Adopted Budget directed the bureau to retain the 43.0 unfunded Police Officer positions and to bring forward a budget proposal to add back the funding for the positions once the number of sworn vacancies dropped below 40. The bureau has made notable progress in recruiting police officers. For example, in the first six months of the fiscal year, the bureau hired 61 police officer positions, however, the Police bureau had approximately 80 sworn vacancies in January 2023. While the Bureau's FY 2023-24 Requested Budget eliminates the 43 positions, the Mayor's FY 2023-24 Budget Guidance makes restoring and funding the 43 Police Officer positions a top priority to address public safety issues in city."

## CITY OF PORTLAND

### Budget Summary

	2020 - 2021	2021 - 2022	2022 - 2023	2023 - 2024	%
	Actual	Actual	Revised	Approved	Change
<b><u>SUMMARY OF ALL FUNDS</u></b>					
<b>PROPERTY TAX BREAKDOWN:</b>					
Permanent Rate Property Taxes	623,850,303	629,901,482	618,492,506	577,877,575	-6.6%
Local Option Levy Property Taxes	21,834,490	67,125,433	69,228,396	72,028,848	4.0%
GO Debt Property Taxes	27,406,367	26,727,569	26,920,835	30,568,723	13.6%
Prior Years Property Taxes	7,045,622	7,584,676	6,751,736	6,636,804	-1.7%
Payments in Lieu of Property Taxes	861,758	799,654	941,846	853,298	-9.4%
<b>TOTAL PROPERTY TAX</b>	<b>680,998,540</b>	<b>732,138,813</b>	<b>722,335,319</b>	<b>687,965,248</b>	<b>-4.8%</b>
<b>RESOURCES:</b>					
Beginning Fund Balance	1,938,211,298	2,198,721,943	2,217,218,533	2,249,043,908	1.4%
Property Taxes	680,998,540	732,138,813	722,335,319	687,965,248	-4.8%
Other Taxes	365,441,641	449,150,480	377,660,647	408,452,863	8.2%
Intergovernmental Revenue	197,093,494	216,658,275	224,236,341	232,950,123	3.9%
Fees and Charges	685,241,234	759,742,853	824,540,081	887,617,034	7.6%
Utilities	589,663,090	616,423,262	648,368,531	664,083,826	2.4%
Other Income	223,673,001	248,637,467	353,665,696	309,243,575	-12.6%
Debt Proceeds	779,142,553	361,961,021	833,858,452	442,633,720	-46.9%
Transfers In	670,538,428	783,632,278	1,014,353,207	1,241,605,856	22.4%
<b>TOTAL RESOURCES</b>	<b>6,130,003,279</b>	<b>6,367,066,392</b>	<b>7,216,236,807</b>	<b>7,123,596,153</b>	<b>-1.3%</b>
<b>REQUIREMENTS BY OBJECT:</b>					
Personnel Services	872,860,711	919,848,032	1,087,892,926	1,164,932,843	7.1%
Materials & Services	1,309,258,668	1,338,223,118	1,958,791,031	1,900,577,211	-3.0%
Capital Outlay	216,689,499	242,264,554	433,994,837	653,564,127	50.6%
Debt Service	861,934,031	733,765,632	633,720,342	494,657,571	-21.9%
Fund Transfers	670,538,428	783,632,278	1,014,353,207	1,241,605,856	22.4%
Contingencies	0	0	1,664,839,732	1,517,285,845	-8.9%
Ending Fund Balance	2,198,721,943	2,349,332,745	422,644,732	150,972,700	-64.3%
<b>TOTAL REQUIREMENTS BY OBJECT</b>	<b>6,130,003,280</b>	<b>6,367,066,358</b>	<b>7,216,236,807</b>	<b>7,123,596,153</b>	<b>-1.3%</b>
<b><u>SUMMARY OF BUDGET - BY FUND</u></b>					
General Fund	781,926,298	910,686,398	975,844,018	989,819,146	1.4%
Transportation Operating Fund	464,846,626	519,566,446	514,505,557	424,520,370	-17.5%
Assessment Collection Fund	85,051	85,558	86,903	86,603	-0.3%
Emergency Communication Fund	31,180,178	33,577,517	36,469,367	36,285,908	-0.5%
Development Services Fund	132,265,366	130,291,741	118,566,607	114,483,926	-3.4%
Property Management License Fund	7,933,739	8,248,078	9,357,328	10,119,500	8.1%
Convention & Tourism Fund	6,074,875	16,753,552	25,806,028	28,535,000	10.6%

General Reserve Fund	69,367,539	71,204,715	76,282,328	73,496,683	-3.7%
Special Finance & Resource Fund	78,560,502	101,947,520	116,245,860	124,069,760	6.7%
Transportation Reserve Fund	9,220,773	9,986,005	10,716,931	11,420,500	6.6%
Housing Investment Fund	31,424,628	35,616,266	27,605,540	13,530,191	-51.0%
Public Election Fund	2,204,201	2,364,877	2,876,227	3,420,281	18.9%
Children's Investment Fund	35,103,802	37,780,595	32,430,941	35,531,845	9.6%
Grants Fund	176,441,460	191,461,998	333,037,519	223,012,419	-33.0%
Community Development Block Gra	7,693,166	19,860,526	12,075,214	9,400,101	-22.2%
HOME Grant Fund	4,324,648	6,062,401	14,810,806	21,125,597	42.6%
Portland Parks Memorial Fund	17,900,258	21,519,948	22,943,617	26,608,546	16.0%
Tax Increment Financing Reimburs F	53,862,092	57,220,102	48,888,294	46,320,287	-5.3%
Police Special Revenue Fund	7,376,255	8,665,724	7,386,743	8,351,851	13.1%
Arts Education & Access Fund	20,054,772	20,531,185	21,954,300	20,457,577	-6.8%
Community Solar Fund	87,925	95,257	104,727	114,137	9.0%
Inclusionary Housing Fund	32,553,814	35,894,411	15,532,113	12,788,822	-17.7%
Housing Property Fund	19,774,910	10,581,252	6,000,171	6,297,026	4.9%
Recreational Cannabis Tax Fund	10,977,385	12,501,526	7,841,483	15,497,595	97.6%
Cannibis Licensing Fund	2,888,414	3,083,823	2,741,941	1,965,490	-28.3%
Portland Clean Energy Comm Benefi	184,602,972	318,755,585	402,842,155	397,542,262	-1.3%
Affordable Housing Development Fu	169,382,993	137,371,337	82,579,269	64,650,204	-21.7%
General Obligations Reserve Fund	9,035,393	18,767,058	31,965,038	32,041,682	0.2%
Parks Local Option Levy Fund	0	44,687,419	71,821,986	91,127,000	26.9%
River District URA Debt Redemption	90,781,418	50,062,436	6,475,000	-	-100.0%
Bonded Debt Interest & Sinking Fun	28,915,448	28,862,277	27,790,842	31,938,723	14.9%
Waterfront Renewal Bond Sinking Fi	15,763,883	16,021,472	20,960,000	2,950,000	-85.9%
Interstate Corridor Debt Service Fun	71,898,586	49,690,209	52,773,000	30,191,703	-42.8%
Pension Debt Redemption Fund	6,165,539	6,421,582	6,641,156	6,931,878	4.4%
South Park Blocks Redemption Fund	8,518,852	8,742,676	11,940,000	3,050,000	-74.5%
Airport Way Debt Service Fund	636,034	-	-	-	0.0%
Gas Tax Bond Redemption Fund	5,082,797	10,108	-	-	0.0%
Lents Town Center URA Debt Redem	34,374,893	27,620,558	25,040,000	24,415,000	-2.5%
Central Eastside Industrial District D	13,890,945	13,961,735	12,664,000	3,145,000	-75.2%
Bancroft Bond Fund	26,706,048	26,426,672	28,725,002	30,990,372	7.9%
Convention Center Area Debt Servic	48,538,314	22,858,662	13,240,000	4,450,000	-66.4%
North Macadam URA Debt Redemp f	28,950,570	29,408,303	31,755,000	27,675,840	-12.8%
Special Projects Debt Service Fund	71,179,240	6,762,967	7,408,986	7,786,500	5.1%
Gateway URA Debt Redemption Fun	6,780,157	23,836,518	11,436,000	10,825,000	-5.3%
Governmental Bond Redemption Fu	35,318,449	16,558,333	21,944,361	8,136,378	-62.9%
42nd Avenue NPI Debt Service Fund	98,255	1,038	-	-	0.0%
Cully Blvd. NPI Debt Service Fund	34,172	580	-	-	0.0%
Parkrose NPI Debt Service Fund	99,423	1,155	-	-	0.0%

Rosewood NPI Debt Service Fund	100,886	82,226	25,000	-	-100.0%
Division-Midway NPI Debt Service F	100,652	1,075	-	-	0.0%
82nd Ave/Division NPI Debt Service	99,529	89,036	34,375	21,500	-37.5%
Cully Tax Increment Debt Service	-	-	-	550,500	0.0%
Local Improvement District Fund	27,429,685	18,658,465	21,993,141	43,323,192	97.0%
Parks Capital Improvement Project F	198,619,151	220,416,569	239,229,384	252,666,590	5.6%
Housing Capital Fund	158,700	401,418	1,507	-	-100.0%
Fire and Rescue Capital Reserve Fur	8,716,179	9,280,578	9,450,578	5,820,487	-38.4%
Parks Endowment Fund	196,641	197,810	199,347	201,263	1.0%
Sewer System Operating Fund	592,101,402	645,241,164	763,028,378	839,157,273	10.0%
Hydroelectric Power Operating Func	3,288,213	4,079,617	4,852,294	5,384,887	11.0%
Water Fund	483,519,987	517,428,821	613,495,672	743,312,722	21.2%
Golf Fund	14,199,578	16,763,115	19,674,364	21,096,733	7.2%
Portland International Raceway Fun	1,956,915	2,680,417	3,229,295	3,620,932	12.1%
Solid Waste Management Fund	13,246,519	13,570,209	15,032,727	13,375,378	-11.0%
Parking Facilities Fund	17,922,549	13,391,904	19,111,258	13,271,695	-30.6%
Spectator Venues & Visitor Activitie	20,844,131	22,332,340	22,295,282	24,886,600	11.6%
Environmental Remediation Fund	14,499,550	18,667,811	24,586,087	18,453,413	-24.9%
Sewer System Debt Redemption Fur	207,139,236	213,932,873	237,629,152	197,629,026	-16.8%
Water Bond Sinking Fund	142,180,123	126,899,888	84,873,217	112,292,120	32.3%
Sewer System Construction Fund	357,991,703	294,797,390	598,460,215	460,413,188	-23.1%
Water Construction Fund	279,256,631	195,790,388	248,123,093	340,309,262	37.2%
Sewer System Rate Stabilization Fur	126,075,900	126,820,538	138,255,287	135,738,411	-1.8%
Hydroelectric Power Ren and Repl F	111,457	111,457	111,457	111,457	0.0%
Health Insurance Operating Fund	143,034,281	144,505,188	147,723,673	150,101,049	1.6%
Facilities Services Operating Fund	123,076,956	117,016,746	130,433,271	128,771,443	-1.3%
City Fleet Operating Fund	65,671,444	72,295,070	92,430,981	104,276,239	12.8%
Printing & Dist Svcs Operating Fund	6,226,688	6,826,844	7,854,747	7,912,590	0.7%
Insurance & Claims Operating Fund	46,270,317	43,387,833	43,405,048	42,464,814	-2.2%
Workers' Comp Self Ins Operating Fu	19,452,068	19,600,134	18,639,532	18,221,988	-2.2%
Technology Services Fund	107,584,469	113,730,325	120,672,424	117,415,557	-2.7%
PPA Health Insurance Fund	29,207,262	26,931,761	26,084,966	27,070,448	3.8%
Fire & Police Disability & Retirement	218,061,539	247,950,624	255,647,467	259,086,943	1.3%
FPD&R Reserve Fund	750,000	750,000	1,500,000	1,500,000	0.0%
FPD&R Supp Retirement Reserve Fu	29,880	20,654	41,230	31,750	-23.0%
<b>GRAND TOTAL ALL FUNDS</b>	<b>6,130,003,279</b>	<b>6,367,066,392</b>	<b>7,216,236,807</b>	<b>7,123,596,153</b>	<b>-1.3%</b>

#### **DETAIL OF GENERAL FUND**

##### **RESOURCES:**

Beginning Fund Balance	70,766,904	102,632,470	161,964,850	95,464,168	-41.1%
Property Tax	280,275,615	296,349,286	304,456,051	331,926,450	9.0%

Other Taxes	182,990,815	231,619,865	200,438,143	214,057,000	6.8%
Intergovernmental Revenue	45,909,960	52,641,449	43,876,616	45,658,170	4.1%
Fees and Charges	153,306,877	167,549,403	180,438,372	195,382,707	8.3%
Utilities	17,194	12,231	10,000	5,000	-50.0%
Other Income	3,927,420	5,004,120	4,303,267	4,657,167	8.2%
Debt Proceeds	6,251,146	1,589,355	0	0	0.0%
Transfers In	38,480,367	53,288,219	80,356,719	102,668,484	27.8%
<b>TOTAL FUND RESOURCES</b>	<b>781,926,298</b>	<b>910,686,399</b>	<b>975,844,018</b>	<b>989,819,146</b>	<b>1.4%</b>

**REQUIREMENTS:**

Legislative and Executive	32,826,195	34,763,416	37,747,063	40,750,794	8.0%
Administrative Services	95,697,657	112,787,035	154,646,294	165,119,236	6.8%
Community Development	18,373,628	18,896,348	37,839,752	31,934,738	-15.6%
Parks, Recreation and Culture	81,788,743	96,011,456	129,143,287	153,546,622	18.9%
Housing	32,332,501	38,088,225	40,736,492	43,567,998	7.0%
Public Safety	352,710,184	342,782,132	398,868,445	417,396,709	4.6%
Debt Service	12,499,365	13,022,109	13,480,019	14,040,985	4.2%
Transfers Out	53,065,554	92,373,303	102,938,298	78,964,505	-23.3%
Ending Fund Balance	102,632,470	161,962,374	60,444,368	44,497,559	-26.4%
<b>TOTAL FUND REQUIREMENTS</b>	<b>781,926,298</b>	<b>910,686,399</b>	<b>975,844,018</b>	<b>989,819,146</b>	<b>1.4%</b>

**DETAIL OF GENERAL OBLIGATION DEBT SERVICE FUND**

**RESOURCES:**

Beginning Fund Balance	1,217,819	1,780,886	800,000	1,300,000	62.5%
GO Debt Property Taxes	27,406,367	26,727,569	26,920,835	30,568,723	13.6%
Prior Years Property Taxes	175,557	263,355	50,000	50,000	0.0%
Interfund Transfers In	0	6,402	7	0	-100.0%
Interest on Investments	115,704	84,066	20,000	20,000	0.0%
<b>TOTAL FUND RESOURCES</b>	<b>28,915,447</b>	<b>28,862,277</b>	<b>27,790,842</b>	<b>31,938,723</b>	<b>14.9%</b>

**REQUIREMENTS:**

Debt Services	27,134,562	26,815,146	26,990,842	31,138,723	15.4%
Ending Fund Balance	1,780,886	2,047,131	800,000	800,000	0.0%
<b>TOTAL FUND RESOURCES</b>	<b>28,915,448</b>	<b>28,862,277</b>	<b>27,790,842</b>	<b>31,938,723</b>	<b>14.9%</b>