# 2020 TSCC Local Budget Law Training

# Handouts to Accompany Power Point Presentation

January 22 and 30, 2020



Tax Supervising & Conservation Commission

# Handout 1

# **Renumbered Administrative Rules**

OLD	NEW	ISSUE
150-294.311	150-294-0300	Definition of Taxing Authority
150-294.311(6)	150-294-0310	Definition of Budget Document
150-294.311(31)	150-294-0320	Definition of Organizational Unit
150-294.338(2)	150-294-0330	Budgeting Grants, Gifts, Bequests, and Devises
150-294.346	150-294-0340	Establishing a Financial Reserve Fund
150-294.346-(A)	150-294-0350	"Reserved for Future Expenditure" Requirement
150-294.358	150-294-0360	Detail Sheets for Biennial Budgets
150-294.361(1)-(A)	150-294-0370	Resources Are Not Required to Be Budgeted
150-294.361(1)-(B)	150-294-0380	Negative Resources
150-294.361(2)	150-294-0390	Budget Resources
150-294.368(2)	150-294-0400	Estimating Tax Revenue for Biennial Budgets
150-294.388	150-294-0410	Proposed Expenditures-Required Presentation
150-294.388(1)-(A)	150-294-0420	Governmental Fund Definitions
150-294.388(7)	150-294-0430	General Operating Contingencies
150-294.398	150-294-0440	Unappropriated Ending Fund Balance
150-294.414	150-294-0450	Quorum Necessary to Hold Meeting
150-294.426(8)	150-294-0460	Charging for Budget Document Copies
150-294.438	150-294-0470	Reporting Historical Data for Published Budget Summaries
150-294.453(1)	150-294-0480	Quorum Necessary to Hold Meeting
150-294.456(1)-(A)	150-294-0490	Property Taxes Certified
150-294.456(1)-(C)	150-294-0500	Publishing of Amended Budget Document
150-294.456(3)	150-294-0510	Manner of Appropriations
150-294.458(3)-(A)	150-294-0520	Docs to File When Certification Cannot Be Done By July 15
150-294.458(3)-(B)	150-294-0530	Budget Certification Document to Be Submitted
150-294.463(3)	150-294-0540	Transfers of Appropriations
150-294.471	150-294-0550	Supplemental Budget Procedures

Acme Water District 2017-2018 Budget Calendar	Date	Notes
Community notification of need for budget members	Jan 1	
Board Appoints budget officer (ORS 294.331)	Jan 17	
Testimony & appointment of budget committee members	Jan 17	
Budget officer prepares budget		
Send TSCC copy of the budget calendar	Feb 13	(send draft to TSCC for review)
Board Adopts budget calendar	Feb 21	
Publish notice of budget committee meeting (ORS 294.426) in newspaper	March 3	5-30 days before mtg (include website on post)
Publish notice of budget committee meeting (ORS 294.426) on website	March 3	For at least 10 days before mtg
Proposed budget available (ORS 294.426)	March 21	During/After committee meeting
First Budget Committee Meeting (ORS 294.426)*	April 21	
Second Budget Committee Meeting (ORS 294.426)*	April 4	
Third Budget Committee Meeting: Cpmmittee Approves budget & levy*	April 18	
District files Approved Budget with TSCC	April 19	Deadline is May 15 or 30 days before bud hearing
Publish budget hearing notice (LB1)	June 2	5 to 30 days before hearing
Budget hearing held (ORS 294.453)	June 20	Must be 30 days after filing w/TSCC
Board Adopts Budget, and levies and categorizee taxes (ORS 294.456)		
District files adopted budget & response to certification letter with TSCC	June 21	
District informs assessor's office: Send LB-50 & copy of resolutions (ORS 294.458)	June 21	Deadline July 15th

\* Provide opportunity for public testimony at at least one of the budget committee meetings

Funds Defined in OAR 150-294.0420							
Government Fund Definitions							
Special Revenue	To account for revenues legally restricted to specific purposes and the expenses from these revenues						
Capital Projects	For the acquisition or construction of major capital facilities (other than those financed by Enterprise, Special Assessment, or Trust Funds).						
Debt Service	To accumulate revenues for - and pay - debt service						
Special Assessment	For the financing of public improvements or services deemed to benefit the properties against which the special assessments are levied						
Enterprise	For functions operated like private business or functions for which the governing body wants to periodically determine "profit or loss"						
Internal Service Funds	See ORS 294.343						
General	To account for all financial resources except those required to be accounted for in another fund						
Trust and Agency Funds	To account for assets held by a governmental unit in a trustee capacity or as an agent for other entities						

	Funds Defined in GAAFR									
	Used to account for	General Fund								
	activities primarily	Special Revenue Funds								
Governmental Funds	supported by taxes, grants,	Capital Projects Funds								
	and similar revenue	Debt Service Funds								
	sources	Permanent Funds								
	Used to account for activities	Enterprise								
Proprietary Funds	that receive significant support from fees and charges	Internal Service								
	Used to account for	Agency								
	resource that a government	Investment Trust								
	holds as a trustee or agent	Pension and Other Benefits Tru								
Fiduciary Funds	on behalf of an outside party that cannot be used to support the government's own programs	Private Purpose Trust								

# **294.388** Estimates and reconciliation of expenditures and other requirements; form and contents.

(1) Each municipal corporation shall prepare estimates of expenditures and other requirements for the ensuing year or budget period. The estimates must be reconciled so that the total amount of expenditures and other requirements in each fund equals the total amount of resources in the fund for the same period.

(2) Estimates required under subsection (1) of this section must be prepared by organizational unit or by program. For purposes of preparing the estimates, "organizational unit" does not apply to hospitals, school districts or education service districts.

(3) Estimates prepared by organizational unit pursuant to subsection (2) of this section must be detailed under separate object classifications of personnel services, materials and services and capital outlay. Separate estimates must be made for operating expenses and general capital outlays that cannot reasonably be allocated to an organizational unit and for special payments, debt service and interfund revenue transfers.

(4) Estimates prepared by program pursuant to subsection (2) of this section must be arranged for each activity of a program. Estimates under each activity must be detailed under separate object classifications of personnel services, materials and services and capital outlay. Separate estimates must be made for operating expenses and general capital outlays that cannot reasonably be allocated to an activity within a program and for special payments, debt service and interfund revenue transfers.

(5) Estimates of expenditures for personnel services must include for each organizational unit or activity the total budgeted cost of all officers and employees and the number of related fulltime equivalent positions. Upon request, a municipal corporation shall make available the current salary of each officer and employee, other than persons who receive an hourly wage or who are hired on a part-time basis. For the purpose of preparing a list of salaries, employees of like classification and salary range may be listed by the number of employees, the highest and lowest salaries and the total amount of all salaries, in each salary range.

(6) Debt service estimates must include separate amounts for principal and interest for each bond issue in each fund.

(7) The estimate for a fund may include an estimate for general operating contingencies.

Public Comm	nent at	First	t Me	etin	g	64
A Use this notice if public comment will b	e taken at this me	eeting.				
NOTICE OF BUDGET CO	MMITTEE MEET	ING				
	Riverdale City , District Name)		e Comic	State of C	)regon,	
to discuss the budget for the fiscal year July 1, $20\underline{19}$ to	o June 30, 2020, w	ill be held at <u>1</u>	2345 Warn (Location)	er Brothers	Way, River	dale City
					□ am	
12345 Warner Brothers Way, Riverdale City. The (Address)	e meeting will take	place on <u>May</u> (Date)		<u>6:00</u> me)	X pm	
The purpose of the meeting is to receive the budget m	essage and to rece	eive comment	from the pu	blic on the	budget.	
This is a public meeting where deliberation of the Budg and discuss the proposed programs with the Budget C		take place. A	ny person n	nay appear	at the meeti	ng
A copy of the budget document may be inspected or o	btained on or after	May 1, 2019 (Date)		/arner Brot ation)	hers Way, R	iverdale City
		X am		□ am		
12345 Warner Brothers Way, Riverdale City, between (Location)	the hours of 8:00 (Time)	□pm a	nd <u>4:30</u> (Time)	X pm		
150-504-073-1 (Rev 12-13)						

В	Use this	notice if public com	ment will	be taken at a	later meeting	<b>]</b> .	
		NOTICE OF BU	DGET C	OMMITTEE	MEETING		
A public	meeting of th	ne Budget Committee		Riverdale C (District Name)	ty ,	Archie Comic (County)	, State of Oregon,
on the b	udget for the	fiscal year July 1, 20	19 to June	30, 2020, wil	be held at 12	345 Warner Broth (Location)	ers Way, Riverdale Ci
							□ am
12345 V	(Address)	ers Way, Riverdale Cit	⊻. The m	eeting will tak	e place on <u>Ma</u> (Date)	<u>y 6, 2019</u> at <u>6:00</u> (Time	X pm
	pose of the m tee will take p		e budget r	nessage. Th	is is a public n	neeting where delil	peration of the Budget
							person may appear a c comment will be on:
Date: <u>M</u>	lay 12, 2019	Time: <u>6:00</u>	X pm	Location: 1	2345 Warner	Brothers Way, Riv	erdale City
А сору	of the budge	et document may be in	spected o	r obtained on	or after <u>May 1</u> (Date)	, 2019 at <u>12345 V</u> (Loca	Varner Brothers Way, ion)
					Xam		□ am
	Varaar Brathe	ers Way, Riverdale Cit	v. betwee	n the hours of	8:00 🗆 pm	and 4:30	X pm

# **Budget Committee Meeting Notice Requirements**

Statutes provide two ways to publish the notice of budget committee meeting: Newspaper Only or Newspaper and Web Site

# **ORS 294.426 Budget Committee Meeting Notice**

(5)(a) If the notice required under subsection (3) of this section is published only by publication in a newspaper, the notice must be published at least two separate times, not more than 30 days before the meeting date and not less than five days before the meeting date.

(b) The notice may be published once in a newspaper, not more than 30 days before the meeting date and not less than five days before the meeting date, and once on the municipal corporation's Internet website, in a prominent manner and maintained on the website for at least 10 days before the meeting date. The newspaper notice must contain the **Internet website** address at which the notice is posted.

f2

Or:



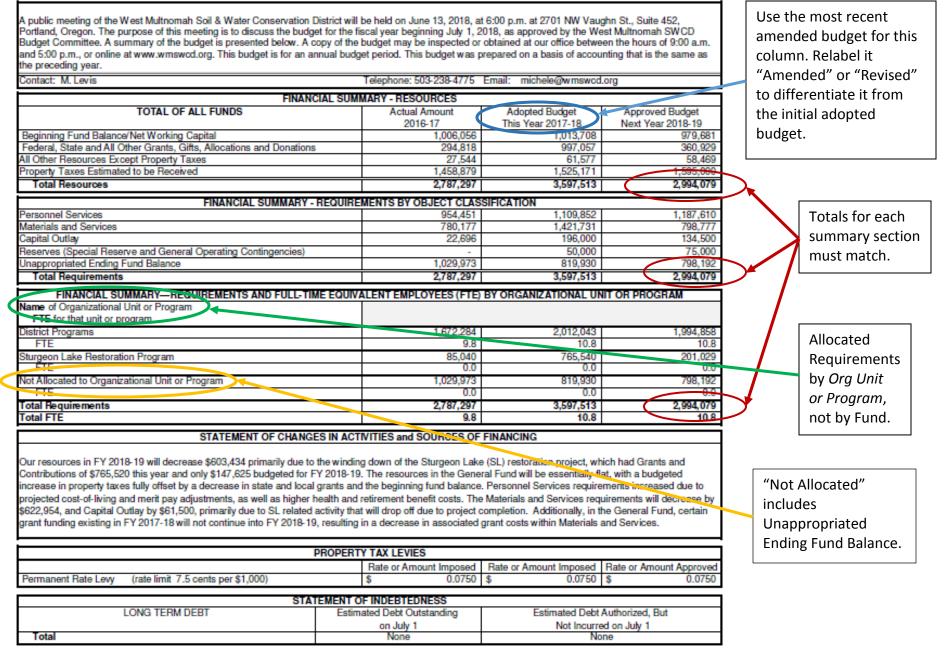
# **TSCC Budget Review Process**

Preliminary		TSCC sends letter to District confirming hearing date and time. Letter includes language for District to use to notice the meeting.
	Day	Action
	1	Board Approves Budget. Staff sends approved budget to TSCC (Due date: no later than May 15 ORS 294.635)
Week 1	2	
	3	
Š	4	TSCC writing budget review and draft questions.
	5	Frequent interactions with District staff for clarification
	7	District posts hearing notice.
	8	
	9	
Week 2	10	TSCC finishes budget review and sends draft with draft questions to TSCC Commissioners and District.
Ve	11	Commissioners and District review TSCC review and questions
2	12	
	13	District returns questions with comments/suggestions
	14	TSCC Commissioners meet and revise questions
	15	
	16	Final questions go to District.
	17	
	18	District prepares for hearing
	19	
Week 3		<b>TSCC Hearing:</b> TSCC Commissioners ask District for a brief overview of budget TSCC Commissioners ask prepared questions of District TSCC and District discuss budget TSCC takes public comment
	20	At the close of the meeting, the Commissioners vote to certify the budget. Certification means that the Commission publicly acknowledges that District prepared budget following budget law-except for any stated objections. If the Commission has objections (or budget recommendations) the District must address them in the budget resolution.
Recomn	nendation	Districts submit Budget Resolutions to TSCC for review before submitting them for board approval.
Ву Ј	uly 15	District must submit Adopted budget to TSCC

### Handout 8

#### FORM LB-1

#### NOTICE OF BUDGET HEARING



## **Resolution Adopting the Budget**

Be it resolved that the council members of the City of \_\_\_\_\_\_ herby adopt the budget for the fiscal year 2018-19 in the total amount of \$582,455.

#### MAKING APPROPRIATIONS

Be it resolved that the amounts for the fiscal year beginning July 1, 2018 for the purposes shown below are hereby appropriated.

	Appropriations	Unappropriated	Total Budget
General Fund			
Administrative Services	134,298		
Public Safety	65,500		
Capital Outlay Unallocated	3,000		
Contingency	5,077		
Transfer Out	59,900		
Total Fund Appropriations	267,775		
Unappropriated Ending Fund Balance		100,000	
Total Fund Requirements			367,775
Street Fund			
Streets, Transportation, and Parking	101,750		
Contingency	8,291		
Transfer Out	9,639		
Total Fund Appropriations	119,680		
Unappropriated Ending Fund Balance		50,000	
Total Fund Requirements			169,680
Stormwater Fund			
Storm Sewers	25,000		
Contingency	10,000		
Total Fund Appropriations	35,000		
Unappropriated Ending Fund Balance		10,000	
Total Fund Requirements			45,000
Totals	\$ 422,455	\$ 160,000	\$ 582,455

### IMPOSING THE TAX

Be it resolved that ad valorem property taxes are hereby imposed for the tax year 2018-19 upon the assessed value of all taxable property within the district at the rate of \$1.9500 per \$1,000 of assessed value for the permanent rate tax.

### CATEGORIZING THE TAX

Be it resolved that the taxes imposed are hereby categorized for the purposes of Article XI, Section 11b as general government limitation at the permanent rate of \$1.95 per \$1,000 of assessed value.

The above resolution statements were approved and adopted on this 18<sup>th</sup> day of June, 2018.

# RESOLUTION NO.

#### **Resolution Adopting the Budget**

**Be it Resolved** that the Board of the Acme School District hereby adopts the budget for the fiscal year 2017-18 in the total amount of \$13,085,048. The budget is on file at the District Offices at 2473 Evergreen Road, Portland Oregon.

#### **Resolution Making Appropriations**

Be it Resoved that the amounts shown below are hereby appropritated
for the fiscal year beginning on July 1, 2017, for the following purposes:

	Funds											
	General	Spec Rev	Ca	o Projects		CET	Deb	t Service	PER	S Bonds	Cat	egory Totals
Instruction	\$5,039,835	\$1,078,237	\$	-	\$	-	\$	-	\$	-	\$	6,118,072
Support Services	3,224,897	232,401		-		-		-		-		3,457,298
Enterprise & Comm Svces	38,432	11,000		-		-		-		-		49,432
Facilities Acq & Const	-	-		152,285		115,000		-		-		267,285
Transfers	34,905	-		-		-		-		-		34,905
Debt Service	-	-		-		-	1,	817,963		376,053		2,194,016
Contingency	346,832	147,500		-		-		-		-		494,332
Ending Fund Balance	400,632	-		60,124		8,952		-		-		469,708
Fund Totals	\$9,085,533	\$1,469,138	\$	212,409	\$	123,952	\$1,	817,963	\$	376,053	\$	13,085,048
								Total Ap	prop	oriations	\$	12,615,340
							-	Total Una	appro	opriated		469,708
							٦	otal Ado	ptec	l Budget	\$	13,085,048

#### **Resolution Imposing the Tax**

**Be it Resoved** that the following ad valorem property taxes are hereby imposed upon the assessed value of all taxable property in the district for the tax year 2017-18: At the rate of \$3.8249 per \$1,000 of assessed value for the permanent rate tax, and in the amount of \$1,880,763 for debt service on general onligation bonds.

#### **Resolution Categorizing the Tax**

Be It Resolved that the taxes imposed are hereby categorized for the purposes of Article XI Section 11b as: <u>Subject to the Education Limitation</u> Permanent Rate Tax ......... \$3.8248 /\$1,000

Excluded from Limitation

General Obligation Bond Debt Service .......\$1,880,763

The above resolution statements were approved and declared adopted on June 22, 2017

Board Chair Signature

**Recorder Signature**